

**Cour
Pénale
Internationale**



**International
Criminal
Court**

Original: English

No.: ICC-01/11
Date: 24 July 2025

PRE-TRIAL CHAMBER I

Before: Judge Iulia Antoanella Motoc, Presiding
Judge Reine Adélaïde Sophie Alapini-Gansou
Judge María del Socorro Flores Liera

SITUATION IN LIBYA

PUBLIC

Public Redacted version of "Twenty-fifth Periodic Report of the Registry on Applications Received by the Victims Participation and Reparations Section in the Situation in Libya", 24 July 2025

Source: Registry

Document to be notified in accordance with regulation 31 of the *Regulations of the Court* to:

☒ The Office of the Prosecutor

☐ Counsel for the Defence

☐ Legal Representatives of the Victims

☐ Legal Representatives of the Applicants

☐ Unrepresented Victims

☐ Unrepresented Applicants
(Participation/Reparation)

☒ The Office of Public Counsel for Victims

☐ The Office of Public Counsel for the Defence

☐ States' Representatives

☐ Amicus Curiae

REGISTRY

Registrar

Mr Osvaldo Zavala Giler

☐ Counsel Support Section

☐ Victims and Witnesses Unit

☐ Detention Section

☒ Victims Participation and
Reparations Section

☐ Other

I. Introduction

1. On 24 January 2012, Pre-Trial Chamber I (“Chamber”) ordered the Registry’s Victims Participation and Reparations Section (“VPRS”) to report every three months on the applications received in the Situation in Libya (“Order”).¹

II. Classification

2. In accordance with regulation 23 bis(1) of the Regulations of the Court (“RoC”), the present submission is classified as confidential *ex parte* only available to the Registry because it contains sensitive information on the Registry’s internal operations and information pertaining to victims’ safety and security. The Registry is simultaneously filing a public redacted version of this submission.

III. Applicable Law

3. The Registry submits the present report in accordance with article 68(1) and (3) of the Rome Statute, rules 16(1) and 89(1) of the Rules of Procedure and Evidence and regulation 86 of the RoC.

IV. Submission

4. Between 24 April 2012 and 24 February 2023, the Registry submitted twenty-four reports, in accordance with the Order, on applications received by the VPRS in the Situation in Libya (“Situation”).² With the Chamber’s agreement, the Registry suspended the regular transmission of periodic reports as of July

¹ Pre-Trial Chamber I, “Decision on Victim’s Participation in Proceedings Related to the Situation in Libya”, 24 January 2012, [ICC-01/11-18](#).

² For the last periodic report, see Registry, “Twenty-fourth Periodic Report of the Registry on Applications Received by the Victims Participation and Reparations Section in the Situation in Libya”, 24 February 2023, [ICC-01/11-92](#) (“Twenty-Fourth Periodic Report”).

2017, pending new developments in the Situation.³ Since then, two periodic reports have been submitted.⁴

5. Since its last report in February 2023, the VPRS received one additional application for participation related to the Situation, bringing the total number of applications for participation in the proceedings received in the Situation to eleven.⁵
6. During this period, the VPRS continued to engage with representatives of victims' groups, either directly or through interlocutors. The VPRS provided information about victims' rights before the International Criminal Court ("ICC" and "Court"), and conducted several training sessions on how to fill in application forms, including during two missions in [REDACTED] in November 2023 and April 2025, respectively, conducted jointly with the Public Information and Outreach Section ("PIOS") and the Office of the Prosecutor ("OTP").
7. In light of the latest issuance and/or unsealing of several warrants of arrest in the Situation,⁶ the VPRS remained attentive to all developments that may lead to the arrest of any of the suspects, which would trigger case-related victims' participation activities. These warrants of arrest have renewed interest among

³ Registry, "Twenty-second Periodic Report of the Registry on Applications Received by the Victims Participation and Reparations Section in the Situation in Libya", 24 July 2017, [ICC-01/11-57](#), para. 5.

⁴ Registry, "Twenty-third Periodic Report of the Registry on Applications Received by the Victims Participation and Reparations Section in the Situation in Libya", 21 October 2019, [ICC-01/11-70](#), and Twenty-Fourth Periodic Report (see above, footnote 2).

⁵ Application a/05000/25 was received in May 2025. For the purpose of the periodic report, the VPRS does not count the following in the total of applications for participation received in the Situation: duplicate(s) of an already received application (i.e. one duplicate received in October 2024) and/or application(s) for reparations only (i.e. one application for reparations received in July 2017).

⁶ Pre-Trial Chamber I, "Decision granting the Prosecution's application to unseal six warrants of arrest", 4 October 2024, [ICC-01/11-141](#), and "Decision unsealing the 'Warrant of Arrest for Mr Osama Elmasry/Almasri Njeem', issued on 18 January 2025", 24 January 2025, [ICC-01/11-153](#), as well as the recent arrest of Mr Khaled Mohamed Ali El Hishri on 16 July 2025 pursuant to a warrant of arrest issued under seal by the Pre-Trial Chamber I on 10 July 2025 (see [ICC Press Release, 18 July 2025](#)).

victims' groups in interacting with the Court and receiving information about their rights as a victim before it.

8. [REDACTED], the VPRS met with several representatives of civil society organisations ("CSO") involved in the Situation [REDACTED]. During these meetings, they conveyed different views and concerns held by victims' groups of the Situation in relation to their interactions with the Court. [REDACTED]. The latter group called for a more concerted effort by the Court to reach out to victims and inform them of their rights. They expressed that the ICC remains their only resort to reach justice, having no trust that the Libyan authorities would prosecute those responsible for their harm. Representatives of CSOs called for the Registry to provide more targeted information to the victims of the Situation, and provide trainings on victims' rights and the process of applying for participation and reparations. They further expressed a renewed hope in the ICC following the publication of the arrest warrant for Mr Osama Elmasry/Almasri Njeem, acknowledging the efforts being made in relation to the continued atrocities committed in Libya and the culture of impunity that still persists. They, however, expressed frustration over his release and return to Libya by the Italian authorities, which in their view sends a message to the accused and others abusing their power in Libya that they can continue their criminal conduct with impunity. Some victims voiced concerns that this event made them wary of interacting with the ICC, fearing potential repercussions from the Libyan authorities. Despite these concerns, they expressed their interest in completing application forms for participation in the proceedings, which some CSOs are currently helping them with.
9. In February 2025, the VPRS added a dedicated tab with "Information for Victims" available on the Libya Situation page of the ICC website,⁷ which includes updated information about the warrants of arrest and related cases,

⁷ <https://www.icc-cpi.int/victims/libya>.

scope of the investigation, victims' rights and other background information, in English and Arabic.⁸

10. The Registry will increase its efforts in the coming period to engage further with stakeholders and facilitate the process of submitting applications for participation to the victims who wish to do so. The VPRS and PIOS will continue coordinating on potential future missions, including jointly with the OTP, where appropriate.

p.p. 
Marc Dubuisson, Director, Division of Judicial Services
on behalf of
Osvaldo Zavala Giler, Registrar

Dated this 24 July 2025

At The Hague, The Netherlands

⁸ <https://www.icc-cpi.int/victims/libya?lang=Arabic>.