

**Cour
Pénale
Internationale**



**International
Criminal
Court**

Original: English

No.: ICC-01/18

Date: 12 February 2025

PRE-TRIAL CHAMBER I

Before: Judge Nicolas Guillou , Presiding Judge
Judge Reine Alapini-Gansou
Judge Beti Hohler

SITUATION IN THE STATE OF PALESTINE

Public Document

Public redacted version of "Twenty-sixth Registry Report on Information and Outreach Activities Concerning Victims and Affected Communities in the Situation", 12 February 2025

Source: Registry

Document to be notified in accordance with regulation 31 of the *Regulations of the Court* to:

☒ The Office of the Prosecutor

☐ Counsel for the Defence

☐ Legal Representatives of the Victims

☐ Legal Representatives of the Applicants

☐ Unrepresented Victims

☐ Unrepresented Applicants
(Participation/Reparation)

☐ The Office of Public Counsel for Victims

☐ The Office of Public Counsel for the Defence

☐ States' Representatives

☐ Amicus Curiae

REGISTRY

Registrar

M. Zavala Giler, Osvaldo

☐ Counsel Support Section

☒ Victims and Witnesses Unit

☐ Detention Section

☒ Victims Participation and
Reparations Section

☒ Other
Public Information and Outreach Section

I. Introduction

1. Pursuant to Pre-Trial Chamber I's "Decision on Information and Outreach for the Victims of the Situation" issued on 13 July 2018 ("Chamber" and "Decision of 13 July 2018", respectively),¹ the Registry hereby submits its twenty-sixth report on the progress of its activities related to information and outreach for victims and affected communities in the situation in the State of Palestine ("Palestine" and "Situation", respectively).

II. Procedural History

2. On 13 July 2018, the Chamber, in a previous composition, issued a decision by which it, *inter alia*, ordered the Registry to: *i*) "establish, as soon as practicable, a system of public information and outreach activities for the benefit of victims and affected communities of the situation in Palestine";² *ii*) submit an initial report on its activities "at a time deemed appropriate but no later than 14 December 2018" and inform the Chamber, every three months, about the progress of its information and outreach activities and the challenges encountered;³ and *iii*) "create an informative page on the Court's website, especially directed to the victims in the situation of Palestine".⁴
3. Since 12 November 2018, the Registry has regularly filed periodic reports⁵ on the progress relating to information and outreach activities for victims and affected communities in the Situation.

¹ Pre-Trial Chamber I, "Decision on Information and Outreach for the Victims of the Situation", 13 July 2018, ICC-01/18-2.

² Decision of 13 July 2018, p. 10, *lit.* a) and paras 13-18.

³ Decision of 13 July 2018, p. 10 *lit.* b) and para. 19.

⁴ Decision of 13 July 2018, p. 10 *lit.* c) and para. 18.

⁵ See last report - Registry, "Twenty-fifth Registry Report on Information and Outreach Activities Concerning Victims and Affected Communities in the Situation" ("Registry Twenty-fifth Report"), 12 November 2024, ICC-01/18-370-Conf. A public redacted version was filed on the same date, ICC-01/18-370-Red.

4. On 21 November 2024, the Chamber issued a warrant of arrest for Mr Mohammed Diab Ibrahim Al-Masri, commonly known as ‘Deif’, for the crimes against humanity of murder, extermination, torture, rape and other forms of sexual violence, as well as the war crimes of murder, cruel treatment, torture, taking hostages, outrages upon personal dignity, and rape and other forms of sexual violence, committed on the territory of the State of Israel (“Israel”) and the State of Palestine from at least 7 October 2023.⁶
5. On the same day, the Chamber also issued warrants of arrest for Mr Benjamin Netanyahu, the Prime Minister of Israel, and Mr Yoav Gallant, the then Minister of Defence of Israel, for the war crimes of starvation as a method of warfare and of intentionally directing an attack against the civilian population, as well as the crimes against humanity of murder, persecution, and other inhumane acts committed from at least 8 October 2023 until at least 20 May 2024.⁷
6. The Chamber further rendered two decisions rejecting challenges by Israel, brought under articles 18 (“Decision under Article 18”)⁸ and 19 (“Decision under Article 19”)⁹ of the Rome Statute.
7. On 13 December 2024, Israel filed its appeal briefs against the Decision under Article 18,¹⁰ and the Decision under Article 19 (jointly “Israel Appeals”).¹¹

⁶ ICC Press Release, 21 November 2024, <https://www.icc-cpi.int/news/situation-state-palestine-icc-pre-trial-chamber-i-issues-warrant-arrest-mohammed-diab-ibrahim>. The warrant of arrest for Mr Deif is classified as ‘secret’ in order to protect witnesses and to safeguard the conduct of investigations.

⁷ ICC Press Release, 21 November 2024, <https://www.icc-cpi.int/news/situation-state-palestine-icc-pre-trial-chamber-i-rejects-state-israels-challenges>. The two warrants of arrest are classified as ‘secret’ in order to protect witnesses and to safeguard the conduct of investigations.

⁸ Pre-Trial Chamber I, “Decision on Israel’s request for an order to the Prosecution to give an Article 18(1) notice”, 21 November 2024, ICC-01/18-375.

⁹ Pre-Trial Chamber I, “Decision on Israel’s challenge to the jurisdiction of the Court pursuant to article 19(2) of the Rome Statute”, 21 November 2024, ICC-01/18-374.

¹⁰ State of Israel, “Appeal of ‘Decision on Israel’s request for an order to the Prosecution to give an Article 18(1) notice’ (ICC-01/18-375)”, 13 December 2024, ICC-01/18-401.

¹¹ State of Israel, “Appeal of ‘Decision on Israel’s challenge to the jurisdiction of the Court pursuant to article 19(2) of the Rome Statute’ (ICC-01/18-374)”, 13 December 2024, ICC-01/18-402.

III. Classification

8. Pursuant to regulation 23*bis*(1) of the Regulations of the Court (“RoC”), this report is classified as “confidential” since it contains sensitive information [REDACTED].
9. The Registry will concomitantly file a public redacted version of the present report.

IV. Applicable Law

10. The Registry submits the present report pursuant to the Chamber’s instruction,¹² as well as the applicable law recalled by the Chamber in its Decision of 13 July 2018,¹³ and in accordance with regulations 8 and 23*bis*(1) of the RoC and regulation 6 of the Regulations of the Registry.

V. Submissions

A. Registry activities during the reporting period (12 November 2024 – 11 February 2025)

a. Activities conducted by the Public Information and Outreach Section (“PIOS”)

11. During the reporting period, the PIOS disseminated press releases regarding the issuance of the warrants of arrest to its target audiences. The press releases were published on the Court’s website and were further publicised with media outlets based in The Hague, international media, local media, [REDACTED]. All filings made in the Situation were published on the Court’s website. The ICC Spokesperson also gave several interviews and answered

¹² Decision of 13 July 2018, para. 19 and Disposition, *lit. b*) on p. 10.

¹³ Decision of 13 July 2018, para. 6.

questions from the media, referring to the Office of the Prosecutor (“OTP”) media inquiries focusing on its mandate.

12. Due to ongoing safety and security challenges and the specific phase of the proceedings, and despite the issuance of the warrants of arrest, the PIOS was only able to organise online meetings with key stakeholders. It was unable to arrange outreach activities involving a higher number of participants either on the ground or remotely. The PIOS also took advantage of all available opportunities [REDACTED] on issues relating to the Situation.
13. [REDACTED].
14. [REDACTED].
15. [REDACTED].
16. The usual compilation of social media and traditional (online) media reports continued during the reporting period and was reinforced, considering the high level of attention that the issuance of the arrest warrants received from the public and the media. These compilations are used to monitor perceptions and reactions, prepare responsive lines [REDACTED].

b. Activities carried out by the VPRS and information received

17. During the reporting period, the VPRS responded to correspondence received from victims and other interlocutors seeking information about matters relating to victim participation and relevant judicial developments in the Situation, notably in relation to the issuance of the three warrants of arrest.
18. The VPRS updated the “Information for Victims” tab on the Palestine Situation-dedicated page of the ICC website,¹⁴ which includes information about the warrants of arrest, scope of the investigation, victims’ rights and other background information, in English, Arabic,¹⁵ and Hebrew.¹⁶

¹⁴ <https://www.icc-cpi.int/victims/state-palestine>.

¹⁵ <https://www.icc-cpi.int/victims/state-palestine?lang=Arabic>.

¹⁶ <https://www.icc-cpi.int/victims/state-palestine?lang=Hebrew>.

Application forms for individuals and organisations, guidelines on how to fill in the form for individuals and an information booklet for victims, in English, French, Arabic and Hebrew, are also available on the ICC website.¹⁷

19. During the reporting period, the VPRS has been in contact with a number of LRVs, with whom it exchanged information on various issues related to victims' rights before the Court, such as the effect of the issuance of the arrest warrants on their rights, the Registry procedure upon receipt of victim application forms and who gets access to that information, and the situation of their clients [REDACTED]. [REDACTED] the VPRS will acknowledge receipt of application forms and register them in its database, the forms will not be transmitted to the Chamber without specific instructions to do so. In light of this, the VPRS do not actively encourage victims/representatives to fill in and submit forms as this can be done in a more targeted and conducive fashion by victims once one or more cases have been opened. [REDACTED].
20. [REDACTED]. While many LRVs and various CSOs interacting with Palestinian victims, expressed concerns about the Court's perceived 'absence' in addressing their situation and called for greater involvement, some LRVs [REDACTED].
21. [REDACTED].
22. A number of the LRVs and CSOs that were met, emphasised that victims are deeply concerned about the Court's apparent inaction and feel abandoned. They are calling for greater engagement from the Court and wish to be heard, as they have lost everything — families and property — and have no hope left, except for the hope that the Court will deliver justice. At the same time, survival and safety remain another primary focus for them. Representatives of some victims' groups, LRVs and other interlocutors the VPRS is in contact with emphasised the support of those victims for the ICC investigation in the Situation and their interest in participating in proceedings and applying for

¹⁷ <https://www.icc-cpi.int/victims/state-palestine>.

reparations. The Registry will continue its efforts to communicate with the victims of the Situation, and to provide them with information about the ICC and their rights as a victim before the Court.

B. Subsequent activities

a) PIOS

23. The PIOS will continue to inform the public and provide relevant information about judicial developments in the Situation, if any. It will carry on performing its regular activities of media monitoring, production of information materials in Arabic and Hebrew, and updating the website as well as its list of contacts when relevant.

24. [REDACTED].

b) VPRS

25. The VPRS will continue to engage with representatives of victims' groups, either directly or through interlocutors, depending on the security situation, in order to inform them about their rights before the Court and assist them in exercising these rights. As part of its core activities, the VPRS organises trainings on how to fill in forms whenever possible, upon receiving requests to do so. Interlocutors would be informed that any application forms received will be safely stored by the VPRS, observing maximum confidentiality, and that they will not be shared with the Prosecution. [REDACTED].

26. The VPRS and the PIOS will continue to work closely together and carry out joint activities whenever possible and relevant.



 Marc Dubuisson, Director, Division of Judicial Services
 on behalf of
 Osvaldo Zavala Giler, Registrar

Dated this 12 February 2025

At The Hague, The Netherlands